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E.O. 11652: GDS

TAGS: MASS MPOL RP

SUBJECT: INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE

REF: STATE 167901

1. SUMMARY: MESSAGE TRANSMITS THE MISSION'S INTEGRATED ASSESSMENT OF SECURITY ASSISTANCE AS REQUIRED BY REFTEL. END SUMMARY.

2. U.S. INTERESTS AND OBJECTIVES:

- THE CONTINUATION OF THE US-PHILIPPINES SECURITY ASSISTANCE RELATIONSHIP SUPPORTS US INTERESTS BY DEMONSTRATING US CONCERN WITH ASIA, BY CONTRIBUTING TO REGIONAL STABILITY BY ASSISTING THE PHILIPPINES IN MEETING LEGITIMATE DEFENSE NEEDS, AND BY ALLOWING THE GOP TO DEVOTE SCARCE RESOURCES TO DEVELOPMENT, THEREBY CONTRIBUTING TO DOMESTIC STABILITY AS WELL AS HAVING A SALUTORY EFFECT ON REGIONAL STABILITY. US SECURITY ASSISTANCE ALSO PROVIDES SUPPORT FOR THE US POSITION AS AN ASIAN, PACIFIC AND INDIAN OCEAN POWER BY PROVIDING THE QUID PRO QUO FOR THE

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CONTINUED USE OF CLARK AIR FORCE BASE AND SUBIC NAVAL BASE. US MILITARY ASSISTANCE ALSO PROVIDES TANGIBLE EVIDENCE TO THE GOVERNMENT OF THE PHILIPPINES AND THE FILIPINO PEOPLE OF THE TIES BETWEEN THE US AND THE PHILIPPINES. SPECIFIC SECURITY ASSISTANCE OBJECTIVES ARE:

- A. ASSIST IN ACQUIRING AND MAINTAINING NECESSARY

- RIGHTS, AUTHORIZATIONS AND FACILITY ARRANGEMENTS
- FOR US AND ALLIED FORCES AND DENY THEM TO FORCES
- OPPOSED TO US INTERESTS.

- B. SUPPORT DEVELOPMENT OF IMPROVED INTERNAL
- SECURITY AND ANTI-SMUGGLING CAPABILITIES AND
- PROMOTE THE SECURITY OF US FACILITIES.

- C. PROMOTE EQUIPMENT COMMONALITY, BOTH INTERNALLY
- AND REGIONALLY, TO ENHANCE MATERIAL COMPATABILITY
- WHEN APPROPRIATE.

- D. PROMOTE MILITARY SELF-RELIANCE.

- E. ENCOURAGE CONTINUED CONTRIBUTION BY THE ARMED
- FORCES OF THE PHILIPPINES TO ECONOMIC AND SOCIAL
- DEVELOPMENT THROUGH CIVIC ACTION.

3. THREAT AND STRATEGIES, HOST COUNTRY VIEW, MISSION VIEW:

- IN THE SHORT TERM, THE GOP PERCEIVES NO EXTERNAL THREAT. DURING RECENT VISITS BY SENIOR OFFICIALS OF THE SOCIALIST REPUBLIC OF VIETNAM AND THE PEOPLES REPUBLIC OF CHINA, BOTH POWERS AGREED TO SETTLE ANY DISPUTES WITH THE PHILIPPINES AMICABLY. NOR DOES THE GOP PERCEIVE A THREAT FROM ITS IMMEDIATE NEIGHBORS, MALAYSIA AND INDONESIA. IN SECRET

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THE LONGER TERM, HOWEVER, THE PHILIPPINES IS CONCERNED WITH POSSIBLE CONFLICT WITH THE PRC AND SRV OVER THE SPRATLY ISLANDS, OVER WHICH ALL THREE NATIONS, AS WELL AS THE REPUBLIC OF CHINA, CLAIM SOVEREIGNTY. THE POSSIBILITY THAT COMMERCIAL QUANTITIES OF OIL MAY EXIST IN THIS AREA HAS ADDED TO THEIR CONCERN. INTERNALLY, THE GOVERNMENT IS SERIOUSLY CONCERNED WITH TWO CURRENTLY ACTIVE INSURGENCIES. IN THE SOUTHWESTERN SECTOR OF THE ISLAND OF MINDANAO AND IN THE SULU ARCHIAPELIGO THE MORO NATIONAL LIBERATION FRONT (MNLF), WITH APPROXIMATELY 20,000 ARMED MEMBERS IS THE LATEST MANIFESTATION OF CENTURIES OLD MUSLIM NATIONALISM AND HAS BEEN FIGHTING THE GOVERNMENT WITH PARTICULAR INTENSITY SINCE THE LATTER PART OF 1972. THE OTHER INSURGENCY IS BEING PROSECUTED BY THE COMMUNIST PARTY OF THE PHILIPPINES/MARXIST-LENINIST AND ITS MILITARY ARM, THE NEW PEOPLES ARMY (NPA). OPERATING THROUGHOUT MOST OF THE PHILIPPINES, THE NPA IS BELIEVED TO HAVE BETWEEN 2,200 AND 2,400 ARMED MEMBERS. GOVERNMENT OFFICIAL HAVE ALSO EXPRESSED CONCERN OVER ALLEGED LINKAGES BETWEEN RADICAL CLERGY AND THE COMMUNIST PARTY OF THE PHILIPPINES.

- THE GOP'S PRIMARY INSTRUMENT FOR DEALING WITH THE TWO

INTERNAL INSURGENCIES HAS BEEN THE MILITARY, THOUGH IT HAS MADE SOME ATTEMPTS TO AMELIORATE THE POLITICAL, ECONOMIC AND SOCIAL CONDITIONS WHICH HAVE MOTIVATED THE INSURGENCIES. THE PHILIPPINE CONSTABULARY AND THE INTEGRATED NATIONAL POLICE HAVE BEEN THE MAIN ORGANIZATIONS USED TO COUNTER COMMUNIST SUBVERSION AT THE LOCAL LEVEL. TO DEAL WITH THE MNLF, THE GOVERNMENT HAS COMMITTED 75-80 PERCENT OF ITS GROUND FORCES TO THE SOUTHERN PHILIPPINES. IN EARLY 1976 DIPLOMATIC EFFORTS PRODUCED A CEASEFIRE WHICH,

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THOUGH TECHNICALLY REMAINING IN EFFECT, HAS LARGELY CEASED TO FUNCTION. IN THE SOUTH CHINA SEA THE PHILIPPINES HAS OCCUPIED SIX OF THE SPRATLY ISLANDS TO ESTABLISH AN ARMED PRESENCE IN THAT POTENTIALLY OIL RICH AREA.

- THE GOP'S VIEWS OF THE EXTERNAL THREAT ARE CONSISTENT WITH MISSION'S VIEWS. THE MISSION BELIEVES, HOWEVER, THAT THE GOVERNMENT HAS TENDED TO OVERREACT MILITARILY TO BOTH THE COMMUNIST AND MUSLIM INTERNAL INSURGENCIES, AND BY CONCENTRATING ON A MILITARY SOLUTION HAS TENDED TO REINFORCE FEELINGS OF ALIENATION AMONG MANY MUSLIMS AND POOR CHRISTIANS. THIS ACTIVITY HAS TENDED TO PRODUCE GREATER POPULAR SUPPORT FOR BOTH GROUPS OF INSURGENTS.

4. HOST COUNTRY MILITARY ESTABLISHMENT:

- THE GOVERNMENT OF THE PHILIPPINES BELIEVES ITS PRESENT MILITARY ESTABLISHMENT, ORGANIZED ALONG TRADITIONAL LINES WITH ADDITIONAL CAPABILITIES AND EQUIPMENT TAILORED TO THE NEEDS TO COUNTER INSURGENCY AND THE GEOGRAPHIC CONFIGURATION OF AN ISLAND NATION, IS CAPABLE OF RESPONDING

TO ITS PERCEPTION OF THE THREATS FACING THE NATION. THE ARMED FORCES OF THE PHILIPPINES (AFP) IS COMPOSED OF FOUR CO-EQUAL SERVICES: THE PHILIPPINE ARMY (PA), THE

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PHILIPPINE NAVY (PN) WHICH INCLUDES THE COAST GUARD AND MARINES, THE PHILIPPINE AIR FORCE (PAF) AND THE PHILIPPINE CONSTABULARY (PC). A MINISTER OF NATIONAL DEFENSE EXERCISES CONTROL OVER THE SERVICES THROUGH A JOINT GENERAL HEADQUARTERS (GHQ) WHICH, IN TURN, EXERCISES OPERATIONAL CONTROL THROUGH JOINT-SERVICE TERRITORIAL COMMANDS WITH ATTACHED COMBAT UNIT. THERE IS ALSO A CIVILIAN HOME DEFENSE FORCE (CHDF) USED PRIMARILY FOR VILLAGE DEFENSE AND OCCASIONALLY IN COMBAT OPERATIONS ALONGSIDE THE PA OR PC. ALTHOUGH THERE IS A FAIRLY LARGE FORCE OF TRAINED RESERVISTS (FORMER MEMBERS OF THE AFP), PLANS TO CONSTITUTE A FORMAL, VIABLE RESERVE FORCE HAVE BEEN SLOW IN DEVELOPING, AND IMPLEMENTATION IS CONSIDERED UNLIKELY IN THE NEAR FUTURE. THIS CONVENTIONALLY ORGANIZED FORCE CAN PROVIDE THE NUCLEUS FOR DEFENSE AGAINST AN EXTERNAL THREAT AND HAS PROVEN EFFECTIVE IN STABILIZING THE INTERNAL SITUATION. TOTAL AFP STRENGTH HAS GROWN FROM 60,000 IN 1972 TO APPROXIMATELY 155,000 TODAY. STRENGTH OF THE INDIVIDUAL SERVICES IS AS FOLLOWS: PA - 70,000; PC - 40,000; PAF - 17,000; PN - 20,000 (INCLUDES COAST GUARD); PM - 7,300. ADDITIONALLY, THE CIVILIAN HOME DEFENSE FORCE HAS ABOUT 75,000 MEMBERS.

5. FORCE ASSESSMENT:

- THE ARMED FORCES OF THE PHILIPPINES DOES NOT CONSTITUTE A FORCE THAT COULD ASSIST THE U.S. APPRECIABLY IN A REGIONAL CONFLICT. IT DOES CONTRIBUTE TO OTHER U.S. INTERESTS, HOWEVER, THE AFP IS, AT PRESENT, SUFFICIENTLY STRONG TO DETER OTHER REGIONAL POWERS THAT MIGHT HAVE DESIGNS ON PHILIPPINE TERRITORY. HOWEVER, SHOULD ANY OF THE SEA COUNTRIES, SPECIFICALLY VIETNAM, BECOME AGGRESSIVE, THE CONTRIBUTION THE AFP MIGHT MAKE OUTSIDE THE

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PHILIPPINES WOULD BE MINOR. FOR THE FORESEEABLE FUTURE THE AFP IS CAPABLE OF PROVIDING THE INTERNAL SECURITY NECESSARY FOR THE UNHAMPERED USE OF CLARK AIR BASE AND SUBIC NAVAL BASE WITHOUT THE NECESSITY OF A LARGE CONTINGENT OF U.S. SECURITY FORCES.

6. DEFENSE SPENDING ANALYSIS:

- DEFENSE SPENDING HAS A SIGNIFICANT IMPACT ON THE ECONOMY, THOUGH NOT MORE THAN IN OTHER REGIONAL COUNTRIES SUCH AS INDONESIA AND THAILAND, AND PROBABLY LESS THAN IN MALAYSIA. SINCE EXPANSION OF THE MILITARY ESTABLISHMENT BEGINNING EARLY THIS DECADE, NATIONAL SECURITY EXPENDITURES HAVE BEEN RUNNING BETWEEN 16 AND 23 PERCENT OF TOTAL BUDGET EXPENDITURES, AND ABOUT THREE PERCENT OF THE GNP. ALTHOUGH OFFICIAL BUDGET PROJECTIONS FOR 1979 SHOW A REDUCTION IN THESE PERCENTAGES (SEE TABLE BELOW), WE ARE RATHER SKEPTICAL THAT MILITARY COSTS WILL ACTUALLY BE LIMITED TO THIS EXTENT, PARTICULARLY WITH UNPROMISING PROSPECTS IN THE SOUTH.

- MILITARY IMPORTS ARE EXPECTED TO REACH NEARLY \$100 MILLION NEXT YEAR, BUT THIS WILL CONTINUE TO CONSTITUTE ONLY 2 PERCENT OF TOTAL IMPORTS.

- SINCE THE ONSET OF HIGH PETROLEUM PRICES, THE COUNTRY HAS SUFFERED, WITH THE EXCEPTION OF 1973, BALANCE OF TRADE AND CURRENT ACCOUNT DEFICITS. BOTH ACCOUNTS WERE OVER ONE BILLION DOLLARS IN DEFICIT IN 1976, BUT SHOWED SOME IMPROVEMENT IN 1977. SOME DETERIORATION IS POSSIBLE THIS YEAR, AND CONTINUING DEFICITS ARE PROJECTED THROUGH 1982, THOUGH AT A PROGRESSIVELY LOWER PERCENTAGE

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OF THE SIZE OF THE ECONOMY AS A WHOLE (MEASURED BY GNP). THESE DEFICITS HAVE BEEN FINANCED BY BORROWING, BOTH FROM OFFICIAL DEVELOPMENT SOURCES AT CONCESSIONAL RATES, AND FROM COMMERCIAL FINANCE INSTITUTIONS. DEBT AND DEBT

SERVICE HAVE MOUNTED ACCORDINGLY, THOUGH IT IS ABLY
MANAGED BY GOP AUTHORITIES. THE DEBT SERVICE
RATIO MAY REACH 20 PERCENT THIS YEAR, BUT THE DEBT SHOULD
REMAIN MANAGEABLE, GIVEN CONTINUED EXPANSION OF EXPORT
EARNINGS.

- THE FOLLOWING TABLE SUMMARIZES INFORMATION ON
DEFENSE SPENDING, IMPORTATION OF MILITARY ITEMS, AND
EXTERNAL DEBT:

- NATIONAL SECURITY EXPENDITURES, MILITARY IMPORTS,
- AND EXTERNAL DEBT

	1977	1978(EST.)	1979(PROJ.)
(1)			
NATIONAL SECURITY EXPENDITURES (\$ US MIL)	(594)	689 (730)	649 676

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	PERCENT OF (16.8)	22.6 (15.9)	15.9	14.6
BUDGET				

	PERCENT OF (2.9)	3.3 (3.1)	2.7	2.4
GNP				

	MILITARY 85	83	98
IMPORTS (\$ US MIL)			

	PERCENT OF 3.0	2.0	2.0
TOTAL IMPORTS			

	CURRENT 729	984	870
ACCOUNT DEFICIT (\$ US MIL)			

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	EXTERNAL(2) 6,573	7,900	N/A
DEBT (\$ US MIL)			

	DEBT(3) 18.1	20.1	N/A
SERVICE RATIO			

(1) FIGURES IN PARENTHESES ARE DERIVED FROM THE ORIGINAL BUDGET; SECOND SET OF FIGURES IS FROM BUDGETS AS SUBSEQUENTLY REVISED.

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(2) INCLUDING PUBLIC AND PRIVATE DEBT, FIXED TERM AND REVOLVING CREDITS.

(3) WORLD BANK DEFINITION

7. ARMS CONTROL IMPACT:

- THE EXPECTED U.S. MILITARY SALES TO THE PHILIPPINES IN FY 1980 POSE NO PROBLEMS FROM AN ARMS CONTROL PERSPECTIVE, EITHER IN TERMS OF THE REGIONAL IMPACT OR IN TERMS OF POTENTIAL ARMS CONTROL EFFORTS INVOLVING THE PHILIPPINES. THE PHILIPPINES IS NEITHER PERCEIVED AS A THREAT BY OTHER NATIONS IN THE REGION NOR PRESENTLY THREATENED BY THEM.

8. HUMAN RIGHTS:

- THE GOP IS FULLY AWARE OF US CONCERNS ABOUT THE HUMAN RIGHTS SITUATION IN THE PHILIPPINES THROUGH BOTH PUBLIC MEDIA AND OFFICIAL APPROACHES. THE GOP'S PUBLIC STANCE HAS BEEN THAT THE PHILIPPINES SUBSCRIBES TO INTERNATIONAL (AND US) STANDARDS ON HUMAN RIGHTS AND IS MOVING AS RAPIDLY AS POSSIBLE TOWARD FULL IMPLEMENTATION OF THOSE STANDARDS. WE BELIEVE THAT PROGRESS IS BEING MADE IN THAT DIRECTION.

- NONETHELESS, MARTIAL LAW RESTRICTIONS ON INDIVIDUAL FREEDOMS AND POLITICAL ACTIVITY CONTINUE. WHILE THE NIGHTLY CURFEW AND SOME ASPECTS OF THE INTERNATIONAL TRAVEL BAN WERE LIFTED A YEAR AGO, FREEDOM OF EXPRESSION AND ASSEMBLY ARE STILL LIMITED, AND PRESIDENT MARCOS CONTINUES HIS ESSENTIALLY ONE-MAN RULE. THERE ARE CONTINUING RE-

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PORTS FROM NON-GOVERNMENT SOURCES THAT MANY PEOPLE HAVE BEEN DETAINED WITHOUT CHARGE OR WITHOUT TRIAL, AND THAT SOME ARE TORTURED OR DISAPPEAR AFTER BEING ARRESTED.

- ON THE OTHER HAND, THE GOP HAS TAKEN SOME STEPS TO EXPAND POLITICAL PARTICIPATION. A NEW INTERIM LEGISLATURE WAS CONVENED ON JUNE 12 TO SHARE LEGISLATIVE RESPONSIBILITY WITH PRESIDENT MARCOS. WHILE IT WON NO SEATS, THE OPPOSITION GROUP IN MANILA DID OFFICIALLY RECEIVE 40 PERCENT OF THE VOTE; CANDIDATES RUNNING ON OPPOSITION PLATFORMS WON FOURTEEN OF THE 200 LEGISLATIVE SEATS NATIONWIDE. IT IS STILL TOO EARLY TO EVALUATE THE INDEPENDENCE OF THE INTERIM LEGISLATURE, BUT IT IS REGARDED BY THE GOP AS A NECESSARY INSTITUTIONAL PRECURSOR TO THE LIFTING OF MARTIAL LAW, THE FULL IMPLEMENTATION OF THE 1973 CONSTITUTION, AND THE RESTORATION OF POLITICAL "NORMALCY."

- AT THE TIME THE INTERIM LEGISLATURE OPENED, THE GOP ANNOUNCED TWO OTHER STEPS IN THE AREA OF INDIVIDUAL HUMAN RIGHTS. PRESIDENT MARCOS PUBLICLY STATED THAT MILITARY TRIBUNALS, WHICH HAD TRIED ALL SUBVERSION AND OTHER SERIOUS CRIMES COMMITTED BY CIVILIANS UNDER MARTIAL LAW, WILL BE GIVEN NO NEW CIVILIAN CASES, AND THAT ALL FUTURE CIVILIAN CASES WILL BE TRIED BY CIVILIAN COURTS.

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IN ADDITION, THE GOP ANNOUNCED THAT (A) 631 PERSONS WERE GRANTED AMNESTY UNDER EXISTING AMNESTY DECREES; (B) ABOUT 2,500 PERSONS HAVE BEEN RELEASED FROM DETENTION SINCE APRIL 7; AND (C) AT LEAST 300 PERSONS HAVE BEEN RECOMMENDED FOR AMNESTY UNDER A NEW, EXPANDED AMNESTY DECREE. PRESIDENT MARCOS TOLD THE PRESS JUNE 27 THAT LESS THAN 300 "HARDCORE" SUBVERSIVES REMAIN IN DETENTION; THIS COMPARES WITH OFFICIAL FIGURES OF 720 IN DECEMBER 1977 AND 474 IN APRIL 1978.

- SUCH STEPS AS THESE CONFIRM THAT THE GOP IS

SENSITIVE TO HUMAN RIGHTS CONSIDERATIONS, INCLUDING USG CONCERNS. WHILE THE PHILIPPINE HUMAN RIGHTS SITUATION IS STILL CAUSE FOR CONCERN, WE ARE ENCOURAGED THAT PROGRESS IS BEING MADE.

- THE US SECURITY ASSISTANCE PROGRAM IS NOT A SUITABLE TOOL TO ENCOURAGE FURTHER PROGRESS IN HUMAN RIGHTS. WHILE SECURITY ASSISTANCE COULD BE REDUCED OR WITHHELD AS PUNISHMENT OR AUGMENTED AS A REWARD, THE PROGRAM IS MORE DIRECTLY TIED TO OTHER FACTORS IN OUR COMPLEX RELATIONSHIP. MOST IMPORTANT OF THESE ARE THE ONGOING MILITARY BASES NEGOTIATIONS AND THE LEGITIMATE DEFENSE NEEDS OF THE PHILIPPINES, WHICH IS ATTEMPTING TO IMPLEMENT A PROGRAM OF "MILITARY SELF RELIANCE."

- WE BELIEVE THAT TOOLS OTHER THAN SECURITY ASSISTANCE CAN MORE EFFECTIVELY PROMOTE PROGRESS IN THE PHILIPPINE HUMAN RIGHTS SITUATION. OUR PUBLIC STATEMENTS AND PRIVATE DIPLOMATIC APPROACHES HAVE MADE THE GOP LEADERSHIP AWARE OF OUR SPECIFIC CONCERNS, WITH SOME ENCOURAGING RESULTS. IF, THROUGH OUR OBVIOUS MANIPULATION OF SECURITY ASSISTANCE TO PROMOTE HUMAN RIGHTS, THE GOP BECAME PERSUADED
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OF US HOSTILITY TO IT, WE DOUBT RECENT PROGRESS IN HUMAN RIGHTS WOULD CONTINUE, AND MANY OTHER ASPECTS OF OUR RELATIONSHIP WOULD SUFFER AS WELL.

9. OTHER ECONOMIC/MILITARY ASSISTANCE:

- ALTHOUGH THE PHILIPPINES HAS PURCHASES OVER U.S. \$40 MILLION IN DEFENSE ARTICLES FROM COUNTRIES OTHER THAN THE U.S., THERE ARE NO KNOWN CASES OF MILITARY ASSISTANCE FROM OTHER SOURCES. FOLLOWING ARE APPROXIMATE CURRENT LEVELS OF ANNUAL ECONOMIC ASSISTANCE FROM THE PRIMARY DONORS TO THE PHILIPPINES (\$US MILLION):

- IBRD - 350
- ADB - 120
- USAID- 80
- JAPAN- 60

- AT THE DECEMBER 1977 MEETING OF THE CONSULTATIVE GROUP OF DONORS TO THE PHILIPPINES, A PLANNING LEVEL OF \$750 TO \$800 MILLION WAS SET FOR TOTAL 1978 OBLIGATIONS FROM ALL SOURCES OF ASSISTANCE.

10. COUNTRY PROGRAM LEVELS:

A. THE FOLLOWING ASSUMPTIONS WERE USED IN THE DEVELOPMENT

OF THE COUNTRY PROGRAM LEVELS:

- (1) MAP FUNDS FOR MATERIAL WOULD NOT BE AVAILABLE
- AFTER FY 1981.

- (2) FMS FINANCING WOULD INCREASE BEGINNING IN

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- FY 1982 WHEN MAP TERMINATED.

- (3) THE AFP PORTION OF THE GOP BUDGET WOULD NOT BE
- SUFFICIENT TO COMPENSATE FOR THE LOSS OF MAP
- FUNDS.

- (4) THE GOP ECONOMY WILL CONTINUE TO ADVANCE WITH
- CORRESPONDING INCREASES IN THE NATIONAL AND
- DEFENSE BUDGETS.

- (5) NO CONSIDERATION WAS GIVEN TO POSSIBLE
- COMPENSATION RECEIVED AS PART OF THE BASE
- DISCUSSIONS.

- (6) IF BASE NEGOTIATIONS ARE STILL ONGOING IN
- FY 82, THE DOLLAR VALUE OF THE PHILIPPINES
- SECURITY PROGRAM MUST BE MAINTAINED AT THE
- PREVIOUS YEAR LEVEL TO COMPENSATE FOR THE LOSS
- OF MAP.

- (7) IF BASE NEGOTIATIONS ARE COMPLETED, WHATEVER
- COMPENSATION PACKAGE RESULTS FROM THE BASE
- DISCUSSIONS WILL OVERRIDE THE FY 80 SAP.

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- COUNTRY PROGRAM LEVELS

- MAP FMS F IMET TOTAL

- LEVEL 1	--	--	--	
- LEVEL 2	--	--	--	
- LEVEL 3	18.1	18.5	.7	37.3
- LEVEL 4	18.1	30.0	1.5	49.6
- LEVEL 5	28.1	40.0	2.0	70.1

B. LEVELS 1 AND 2 - MINIMUM AND INTERMEDIATE LEVELS:

- NO INPUT FOR LEVELS 1 AND 2, MINIMUM AND INTER-MEDIATE LEVELS, IS SUBMITTED. BECAUSE OF THE BASE NEGOTIATIONS CURRENTLY IN PROGRESS, IT WOULD BE NEITHER REALISTIC NOR IN THE US GOVERNMENT INTEREST TO PROJECT A REDUCTION IN MAP, FMS FINANCING OR IMET BELOW THE FY 79 LEVELS. ADDITIONALLY, ANY FUNDING BELOW LEVEL 3 WOULD NOT MAKE A CONSTRUCTIVE CONTRIBUTION TOWARD FULFILLING PHILIPPINE SECURITY ASSISTANCE PROGRAM (SAP) OBJECTIVES.

- IF THE U.S. SAP TO THE PHILIPPINES IS REDUCED FROM FY 79 LEVELS, REPLACEMENT FUNDS WILL BE SOUGHT BY THE GOP. THESE WILL COME FROM EITHER THE GOP BUDGET, WHICH WILL HAVE AN ADVERSE IMPACT ON THE NATION-BUILDING PROCESS, OR THIRD COUNTRIES. POLITICALLY, REDUCTION OF ANY PORTION OF THE SAP WOULD PROBABLY BE INTERPRETED AS A LOSS OF US INTEREST IN THE SECURITY OF THE PHILIPPINES AND THE SOUTHEAST ASIA AREA. RETENTION OF CLARK AIR BASE AND NAVAL BASE, SUBIC BAY COULD BE JEOPARDIZED. THESE FACILITIES ARE IMPORTANT TO THE MAINTENANCE OF THE EXISTING US STRATEGIC POSTURE IN THE WESTERN PACIFIC AND INDIAN OCEAN AREA. THE LOSS OF THESE BASES WOULD RESULT IN

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A REDUCTION OF SEA AND AIR RESPONSE CAPABILITIES BELOW A MILITARILY ACCEPTABLE LEVEL.

C. LEVEL 3 - CURRENT LEVEL:

- (1) MAP - \$18.1 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- PRIORITY WOULD BE GIVEN TO AIR MOBILITY, AIR-CRAFT SUPPORT, SEA AND COASTAL PATROL CAPABILITIES, SHIP SUPPORT, GROUND MOBILITY AND COMMUNICATIONS FOR COMMAND AND CONTROL, WHEELED VEHICLES, CREW SERVED AND INDIVIDUAL WEAPONS, ENGINEER EQUIPMENT, PLUS SUPPORT EQUIPMENT AND SPARES.

- (B) CONSEQUENCES OF NOT APPROVING THE CURRENT LEVEL:

- THE REDUCTION OF MAP WITHOUT A COMPENSATING OFFSET COULD WELL BE INTERPRETED AS A LOSS OF US GOVERNMENT INTEREST IN THE SECURITY OF THE PHILIPPINES AND THE SEA AREA. SUCH A REDUCTION COULD LEAD THE GOP TO VIEW THE US AS NEGOTIATING IN BAD FAITH AND ATTEMPTING TO INFLUENCE THE COURSE OF THE NEGOTIATIONS FOR A NEW BASES PACKAGE. A REDUCED MAP FUNDING LEVEL WOULD INCREASE AS WELL THE RISK OF RETALIATORY BUREAUCRATIC IMPEDIMENTS TO NORMAL OPERATIONS AT THE BASES THEREBY DEGRADING US READINESS IN THE WESTERN PACIFIC AND INDIAN OCEAN AREA.

- (C) RISK/BENEFIT ASSESSMENT OF CONTINUING PROGRAM

- AT THE CURRENT LEVEL:

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- THE AFP COULD CONTINUE TO EXPAND AT A MODEST, BUT STEADY, RATE OF GROWTH TO MEET INTERNAL REQUIREMENTS AT THE CURRENT LEVEL OF FUNDING. PROGRESS IN MEETING THE OBJECTIVES OF IMPROVING ANTI-SMUGGLING AND SECURITY CAPABILITIES, PROMOTE EQUIPMENT COMMONALITY AND MATERIEL COMPATIBILITY, AND CONTRIBUTING TO ECONOMIC AND SOCIAL DEVELOPMENT THROUGH CIVIC ACTION WOULD BE APPROACHED AT

THIS FUNDING LEVEL. THE PLANNED SECURITY ASSISTANCE IS DESIGNED TO MEET THE ESSENTIAL MODERNIZATION/STANDARDIZATION REQUIREMENTS OF THE AFP. U.S. FAILURE TO PROVIDE MAP AT THE CURRENT LEVEL COULD INCREASE THE PHILIPPINE PROCUREMENT FROM OTHER NATIONS, POSSIBLY INCLUDING THE SOVIET UNION AND EASTERN EUROPEAN STATES. ANY DECREASE FROM THE CURRENT LEVEL COULD ALSO BE CONSTRUED AS NOT BARGAINING IN GOOD FAITH ON THE BASES NEGOTIATIONS.

- (2) FMS-F - \$18.5 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- AT THIS LEVEL OF FINANCING, IT IS BELIEVED THE AFP WOULD UTILIZE \$9.6 MILLION FOR THE PAYMENT OF A PRIOR PURCHASE OF THREE PSMM'S AND \$8.9 MILLION TOWARDS THE PURCHASE OF A C-130H CARGO AIRCRAFT.

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- (B) CONSEQUENCES OF NOT APPROVING THE CURRENT LEVEL:

- THE REDUCTION OF FMS-F WITHOUT A COMPENSATING OFFSET WOULD PROBABLY BE INTERPRETED AS A LESSENERED U.S. INTEREST IN THE SECURITY OF THE PHILIPPINES AND THE SEA AREA. THIS COULD LEAD TO GOP IMPEDIMENTS TO THE NORMAL OPERATION OF THE BASES.

- (C) RISK/BENEFIT ASSESSMENT OF CONTINUING PROGRAM

- AT THE CURRENT LEVEL:

- IF BASE DISCUSSIONS ARE STILL ONGOING IN FY80, THIS LEVEL OF FUNDING SHOULD CONTRIBUTE TO THE GOP PERCEPTION THAT THE US GOVERNMENT IS CONTINUING TO BARGAIN IN GOOD FAITH. THE CURRENT LEVEL OF FINANCING, COUPLED WITH THE CURRENT LEVEL OF MAP FUNDING, WILL PERMIT MODERATE PROGRESS TOWARD AFP MODERNIZATION/STANDARDIZATION. MAINTENANCE OF THE RECOMMENDED CURRENT LEVEL OF FMS-F WILL ASSIST IN CONTINUING UNIMPEDED USE OF US FACILITIES IN THE PHILIPPINES UNTIL THE CONCLUSION OF A NEW BASES AGREEMENT.

- (3) IMET - \$.7 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- TRAINING WILL BE DIRECTED TOWARD THE PROVISION OF: ADVANCED TECHNICAL TRAINING REQUIRED TO SUPPORT US MILITARY HARDWARE; TECHNICAL TRAINING FOR WEAPONS SYSTEMS AND PLATFORMS; ADVANCED ELECTRONICS/COMMUNICATIONS SYSTEMS TRAINING; MID-SENIOR LEVEL RESOURCE MANAGEMENT,

LOGISTICS, AND MILITARY PROFESSIONAL DEVELOPMENT SKILL
TRAINING IMPORTANT TO NATION-BUILDING EFFORTS OF THE
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PHILIPPINES; AND LIMITED HIGH IMPACT INFLUENCE TRAINING,
SUCH AS COMMAND AND GENERAL STAFF COLLEGE.

- (B) CONSEQUENCE OF NOT APPROVING THE CURRENT LEVEL:
 - THE REDUCTION OF IMET, WITHOUT COMPENSATING
OFFSET IN OTHER AREAS, WOULD PROBABLY BE INTERPRETED AS
DIMINISHED US GOVERNMENT INTEREST IN THE SECURITY OF THE
PHILIPPINES AND THE SEA AREA. FUNDING BELOW THE CURRENT
LEVEL ALSO WILL NOT SATISFY MILITARY TRAINING REQUIREMENTS
OF THE PHILIPPINES AND WILL NOT SUPPORT MINIMUM ESSENTIAL
TECHNICAL TRAINING NEEDED FOR THE OPERATION, MAINTENANCE,
AND EMPLOYMENT/UTILIZATION OF CURRENT OR PROJECTED EQUIP-
MENT INVENTORIES. REDUCED FUNDING COULD REDUCE GOP SUPPORT
FOR THEIR MILITARY TRAINING SELF-RELIANCE PROGRAM. IN THE
AREAS OF ESSENTIAL MISSION CAPABILITIES, FUNDING BELOW THE
CURRENT LEVEL WILL RESULT IN A REDUCTION OF THE OPERATION-
AL READINESS OF THE AFP. AIR DEFENSE, COASTAL DEFENSE,
AND ANTI-SMUGGLING CAPABILITIES WILL SUBSTANTIALLY
DETERIORATE. REDUCED OPPORTUNITIES FOR CONTACT BETWEEN
US MILITARY AND FUTURE LEADERS OF THE AFP COULD RESULT IN
AN AFP MILITARY PERCEPTION OF DECLINING SUPPORT AND
INTEREST ON THE PART OF THE US TOWARD THE PHILIPPINES
A REDUCTION IN CURRENT TRAINING FUNDING LEVELS COULD CAUSE
THE AFP TO LOOK TO OTHER COUNTRIES FOR TRAINING SOURCES.
SUCH A REDUCTION COULD ALSO HAVE A NEGATIVE EFFECT ON
CURRENT NEGOTIATIONS BETWEEN THE GOP AND US GOVERNMENT
RELATIVE TO USE OF THE BASES AT CLARK AIR BASE AND NAVAL
BASE, SUBIC BAY, AS DISCUSSED IN THE ASSESSMENT OF THE
CURRENT LEVEL MAP.
- (C) RISK/BENEFIT ASSESSMENT OF CONTINUING THE

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- PROGRAM AT THE CURRENT LEVEL:

- THE CURRENT LEVEL FUNDING OF \$700,000 IS BELOW THE MINIMUM REQUIRED TO SUPPORT PERSONNEL AND EQUIPMENT EXPANSION PROGRAMS AND SELF-DEFENSE REQUIREMENTS. INFLATIONARY COURSE COST INCREASES OF AN ESTIMATED 14 PERCENT FOR FY 70 FURTHER REDUCE THE ACTUAL VALUE OF THE CURRENT AND PROJECTED FUNDING LEVELS. CONTINUATION OF FUNDING AT THE CURRENT LEVEL WILL RESULT IN DECREASED EFFECTIVENESS OF THE PHIL-IMET PROGRAM.

D. LEVEL 4 - INCREMENTAL LEVEL 1:

- (1) MAP - \$18.1 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- ASSISTANCE PROVIDED WOULD BE THE SAME AS PROGRAMMED UNDER THE CURRENT FUNDING LEVEL.

- (B) RISK/BENEFIT ASSESSMENT OF FUNDING AT THIS

- LEVEL:

- THE BENEFITS AT INCREMENTAL LEVEL NUMBECSTJNX FWLDSTG AON DWSSENTIALLY THE SAME AS AT THE CURRENT LEVEL.

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- (2) FMS-F - \$30.0 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- AT THIS LEVEL OF FINANCING, IT IS BELIEVED THE AFP WOULD UTILIZE \$9.6 MILLION FOR THE PAYMENT OF A PRIOR PURCHASE OF THREE PSMM'S, \$10.3 MILLION FOR THE PAYMENT OF ONE C-130H CARGO AIRCRAFT, AND \$10.1 MILLION FOR THE PURCHASE OF 40 AIFV'S.

- (B) RISK/BENEFIT ASSESSMENT OF INCREASING THE

- PROGRAM AT THIS LEVEL:

- AN INCREASE OF \$11.5 MILLION OF FMS-F AT THIS LEVEL WOULD PROVIDE THE GOP WITH THE OPPORTUNITY TO OBTAIN SOME OF THEIR MODERNIZATION/STANDARDIZATION OBJECTIVES IN AN EARLIER TIME FRAME.

- (3) IMET - \$1.5 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- AN INCREASED FUNDING LEVEL OF \$1.5 MILLION WOULD FUND ADVANCED TECHNICAL TRAINING NEEDED TO SUPPORT THE INTRODUCTION/MAINTENANCE OF US EQUIPMENT. THIS INCREASE WOULD ALSO SUPPORT THE TRAINING OF AFP PERSONNEL IN LOGISTICS, MAINTENANCE, AND RESOURCE MANAGEMENT AND WILL SIGNIFICANTLY INCREASE THE AFP SELF-RELIANCE POSTURE FOR IN-COUNTRY TRAINING CAPABILITIES. THIS LEVEL OF FUNDING WOULD ALSO ALLOW FOR PROGRAMMING STUDENTS FOR MILITARY PROFESSIONAL DEVELOPMENT TRAINING AND FOR FUNDING THE OJT PROGRAM AT CLARK AIR BASE. IN ADDITION, NEEDED TRAINING
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AND TEACHING AIDS WOULD BE REQUESTED AT THIS FUNDING LEVEL.

- (B) BENEFIT ASSESSMENT OF INCREASING THE PROGRAM TO THIS LEVEL:

--

- FUNDING AT \$1.5 MILLION WOULD SUBSTANTIALLY INCREASE THE LEVEL OF US EQUIPMENT THAT IS "TRAINING SUPPORTED" RESULTING IN IMPROVED AFP OPERATIONAL READINESS AND SELF-RELIANCE CAPABILITIES. INCREASED IMET FUNDING WOULD ALSO REDUCE AFP NEEDS FOR OTHER COUNTRY TRAINING AND SUPPORT HARDWARE STANDARDIZATION BY ENCOURAGING THE AFP TO ACQUIRE HARDWARE THAT IS ALREADY TRAINING SUPPORTED. INCREASED IMET FUNDING IN THE AREAS OF RESOURCE MANAGEMENT, LOGISTICS, PROFESSIONAL DEVELOPMENT AND ADVANCED TECHNICAL TRAINING WOULD HAVE A BENEFICIAL EFFECT BY CONTRIBUTING TO THE ECONOMIC DEVELOPMENT OF THE PHILIPPINES. AS AN EXAMPLE, RETIRING ENLISTED PERSONNEL WHO HAVE GAINED ADVANCED TECHNICAL SKILLS FROM US-SPONSORED TRAINING ARE FILLING CRITICALLY NEEDED VACANCIES IN PHILIPPINE INDUSTRY.

E. LEVEL 5 - INCREMENTAL LEVEL 2

- (1) MAP - \$28.1 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- THIS LEVEL OF MAP FUNDING WOULD MEET IMPROVEMENTS IN AIR DEFENSE, AIR MOBILITY, AIR SUPPORT, SEA AND

COASTAL PATROL AND INTERDICTION CAPABILITIES, COMMUNICA-

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TIONS, FIRE POWER, AND GROUND MOBILITY. THE INCREASE OF
FUNDING AT THIS LEVEL ABOVE THE CURRENT LEVEL WOULD ALLOW
PROCUREMENT OF ADDITIONAL EQUIPMENT IN THE FOLLOWING
AREAS: TACTICAL COMMUNICATIONS EQUIPMENT AND SPARES,
TACTICAL WHEELED VEHICLES AND SPARES, ENGINEER
CONSTRUCTION EQUIPMENT, SATELLITE TERMINALS FOR COMMON-
USER COMMUNICATIONS, AND AMPHIBIOUS ASSAULT CRAFT.

- (B) RISK/BENEFIT ASSESSMENT OF INCREASING THE
- PROGRAM TO THIS LEVEL:

- THIS LEVEL OF FUNDING WOULD ESULT IN CONSIDER-
ABLE IMPROVEMENT IN THE CAPABILITIES AND LEVEL OF READINESS
OF THE AFP IN THE NEAR-TERM. AN INCREASE IN MAP TO THIS
LEVEL WOULD ASSIST THE AFP IN MEETING THEIR OBJECTIVES OF
EQUIPMENT COMMONALITY, IMPROVE THEIR ANTI-SMUGGLING AND
NATIONAL SECURITY CAPABILITIES, AND MAKE POSITIVE CONTRI-
BUTIONS TO INCREASED CIVIC ACTION PROGRAMS.

- (2) FMS-F - \$40.0
- (A) PROGRAM ACHIEVEMENT AT THISLEVEL:

- AT THIS LEVEL OF FINANCING, IT IS BELIEVED THE
AFP WOULD USE \$9.6 MILLION FOR THE PAYMENT OF A PRIOR
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PURCHASE OF THREE PSMM'S, \$20.6 MILLION FOR THE PROCUREMENT OF TWO C-130H CARGO AIRCRAFT, AND \$9.8 MILLION TOWARD THE PAYMENT OF \$10.1 MILLION FOR 40 AIFV'S.

- (B) RISK/BENEFIT ASSESSMENT OF INCREASING THE
- PROGRAM TO THIS LEVEL:

- IF THE GOP OPTED TO UTILIZE THIS LEVEL OF CREDITS, IT WOULD RESULT IN CONSIDERABLE IMPROVEMENT IN THE CAPABILITIES AND LEVEL OF READINESS OF THE AFP IN THE NEAR-TERM. AN INCREASE IN FMS-F TO THIS LEVEL WOULD ASSIST THE AFP IN MEETING THEIR OBJECTIVES OF EQUIPMENT COMMONALITY, IMPROVE THEIR ANTI-SMUGGLING AND NATIONAL SECURITY CAPABILITIES, AND MAKE POSITIVE CONTRIBUTIONS TO INCREASED CIVIC ACTION PROGRAMS.

- (3) IMET - \$2.0 MILLION

- (A) PROGRAM ACHIEVEMENT AT THIS LEVEL:

- AN INCREASED FUNDING LEVEL OF \$2.0 MILLION WOULD FUND ADDITIONAL ADVANCED TECHNICAL TRAINING NEEDED TO SUPPORT THE INTRODUCTION/MAINTENANCE OF US EQUIPMENT. THIS INCREASE WOULD CONTINUE TO SUPPORT THE TRAINING OF ADEQUATE NUMBERS OF AFP PERSONNEL IN LOGISTICS, MAINTENANCE AND RESOURCE MANAGEMENT WHICH WOULD SIGNIFICANTLY INCREASE THE AFP SELF-RELIANCE POSTURE FOR IN-COUNTRY TRAINING CAPABILITIES. THIS LEVEL OF FUNDING WOULD EXPAND BOTH THE PROFESSIONAL DEVELOPMENT OF MILITARY TRAINING IN THE US AND THE OJT PROGRAM AT CLARK AIR BASE. IN ADDITION, NEEDED TRAINING AND TEACHING AIDS WOULD BE REQUESTED AT THIS FUNDING LEVEL.

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- (B) RISK/BENEFIT ASSESSMENT OF INCREASING THE
- PROGRAM TO THIS LEVEL:

- FUNDING AT THIS LEVEL IS ESSENTIAL TO SUPPORT ANY INCREASE IN LEVELS OF MAP AND FMS-F. PROVISION OF MAJOR DEFENSE ITEMS REQUIRES AN ACCOMPANYING INCREASE IN TRAINING SUPPORT IN BOTH OPERATIONAL AND SUPPORT AREAS. LEVEL NUMBER "H" FUNDING WOULD EXPAND MID-TO-SENIOR LEVEL MANAGEMENT TRAINING TO PERMIT APPLICATION OF OPERATIONS RESEARCH, SYSTEMS ANALYSIS AND COMPUTER SCIENCE TO SOLVING OPERATIONAL READINESS PROBLEMS. FURTHER, THE LEVEL WOULD PROVIDE ADVANCED TRAINING FOR IMPROVEMENT OF THE AFP LOGISTICS SYSTEM INCLUDING THEIR

COMPUTER AND ADPS CAPABILITIES. THIS INCREMENT WOULD SIGNIFICANTLY ENHANCE IN-COUNTRY TRAINING CAPABILITIES THROUGH THE PROVISION OF MODERN TRAINING AIDS.

F. MANNING BY LEVEL

- THE FOLLOWING DATA ARE BASED ON THE ASSUMPTION THAT BY 1980 THE JUSMAG-PHILIPPINES PROGRAM OF HAVING AFP OFFICERS ASSIGNED TO OJT WITH JUSMAG WILL HAVE BEEN SUCCESSFUL TO THE POINT THAT IT WILL NOT BE NECESSARY TO ASSIGN ADDITIONAL U.S. PERSONNEL.

- LEVELS 1 AND 2:

- THE RATIONALE FOR EXCLUDING LEVELS 1 AND 2 FROM CONSIDERATION AS LEVELS IN THE COUNTRY PROGRAM IS DESCRIBED IN THE COUNTRY PROGRAM SECTION.

- LEVELS 3 THROUGH 5:

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- MGMT
- CHIEF DIV MAP FMS IMET

MIL	2	1	4	2	1
CIV	1	1	1	1	
LWR			1		1

- TOTAL 3 2 6 3 2

- LOG
- PLANS DIV MAINT SUPPLY C-E

MIL 2 1 4 3 2
CIV 1
LWR

- TOTAL 2 2 4 3 2

- ADMIN NAVY
- SUPPORT MESS

MIL 5
CIV 1
LW 2
SECRET

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- TOTAL 7 1

TOTALS:

- MIL 27
- CIV 6
- LWR 4

THERE WOULD BE NO REUIREMENT TO CHANGE THE PROPOSED MANNING LEVELS OF JUSMAG-PHILIPPINES UNDER ANY OF THE LEVELS SUBMITTED. THE FIGURES CONTAINED IN THE 27 APRIL 1978 PROPOSED JOINT MANPOWER PROGRAM (JMP) ARE AS FOLLOWS: 2 US MILITARY, 6 US CIVIL SERVICE, AND 4 LOCAL WAGE RATE. THESE AUTHORIZATIONS ARE APPROPRIATE TO MANAGE ADEQUATELY THE LEVEL 3 PROGRAM. IT WOULD NOT BE NECESSARY TO ADD PERSONNEL TO MANAGE THE INCREMENTAL LEVELS SINCE THE INCREASES ARE MODEST, ADDITIONAL FMS FINANCING WOULD LARGELY BE USED FOR COMMERCIAL PURCHASES AND WOULD NT INVOLVE A SIGNIFICANTLY INCREASED WORKLOAD, AND THE NUMBER OF ITEMS PER REQUISITION, RATHER THAN THE NUMBER OF REQUISITIONS, WOULD INCREASE REQUIRING ONLY A SMALL AMOUNT OF ADDITIONAL MANAGEMENT. THE GAO IN JANUARY 1978 REVIEWED THE JUSMAG ORGANIZATION AND STAFFING AND VERIFIED THAT ALL MEMBERS WERE DEVOTED TO SECURITY ASSISTANCE ACTIVITIES AUTHORIZED IN TERMS OF EXISTING STATUTES.

G. IMET BREAKDOWN

- FUNDING OF TRAINING UNDER IMET RATHER THAN FMS IS BASED UPON AFP FMS FUNDING LEVEL PRIORITIES FOR THE PRO- CUREMENT OF MILITARY HARDWARD AND AMMUNITION. HOWEVER, FMS FUNDING OF TRAINING FOR FY 77 AND FY 78 HAS
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SIGNIFICANTLY INCREASED AS COMPARED TO PAST TRAINING YEARS. A SUBSTANTIAL FMS FUNDING INCREASE FOR TRAINING IN FY 79 AND OUT YEARS IS PROJECTED DUE TO INSUFFICIENT IMET FUNDING REQUIRED TO SUPPORT MILITARY HARDWARE/SHIP/AIRCRAFT ACQUISITION PROGRAMS AND TECHNICAL, MANAGERIAL, PROFESSIONAL DEVELOPMENT AND MAINTENANCE PROGRAMS. BOTH IMET AND FMS TRAINING ARE DIRECTED TOWARD ADVANCED TECHNICAL, MANAGERIAL AND SOME PROFESSIONAL DEVELOPMENT SKILL LEVELS ABOVE IN-COUNTRY TRAINING CAPABILITIES. TRAINING IN SOME CASES IN WHICH THE PHILIPPINES HAS AN INDIGENOUS CAPABILITY IS REQUESTED TO IMPROVE/UPDATE THE AFP MILITARY SCHOOL INSTRUCTOR BASE. US TRAINING IS PREFERRED TO THIRD-COUNTRY TRAINING BECAUSE OF COMMONALITY OF LANGUAGE, EQUIPMENT, DOCTRINE, STAFF ORGANIZATION AND PROCEDURES, AND HISTORICAL TIES.

- TRAINING PROGRAM LEVELS

- (O - OFFICER; E - ENLISTED)

LEVEL 1 AND LEVEL 2: NO SUBMISSION

LEVEL 3 - CURRENT LEVEL: \$.7 MILLION

A. AIR FORCE

- COURSE SPACE TOTAL COST

- 1. COMM-ELECT STAFF OFF 3-0 \$31,830

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- 2. ELEC SYSTEM OFF 1-0 0,090
- 3. AVIONICS COMM SPEC A/S
- MAINT RD/UI-IH 1-E 5,560
- 4. WPNS MCH WPNS 1-E 3,220
- 5. NONDESTRUCTIVE INSPE
- SPEC, NONDESTRUCTIVE/ 1-E 6890
- 6. PRECISION MEAS EQ -E 7,260
- 7. A/C LEC SYS SPC/TECH
- ELECTRICIAN/ (1) 1-E 5810
- 8. AIRCE LIFE SP TECH
- INSTR COURSE 1-E 2360
- 9. HLO MCH/H-IF
- HL MEH/() - 3,240
- 10. A/C ENVIRON RP TEH
- A/C ENVIRON SYS/() 1-E 5,90
- 11. PHYSIOLOGICAL TNG SPEC
- PHYSIOLOGICAL/(1) - 2,740
- 12. AIR COMD AND STAFF COL 2-0 21,960
- 13. SQ FF SH/AU
- ACAD INSTR SCH/AU -O 17760
- 14. INTRNATIONAL DEF MGT 1-0 6,92
- 15. FLYNG SAFETY OFF/ET ENG
- ACID/LYING SAETY/(1) 1-0 5,70
- 16. FGN OF/AEROMEDICAL

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- AEOSPACE MED/PRIMARY 2-0 1,620
-
- 17. ADV AEROSPACE MEDICINE 1-0 11,410
- 18. PERSONNEL OFF
- PERSONNEL/(1) 1-0 3,960
- 19. PROGRAM SPEC/HNYWL
- DATA SVC MGT/(1) 1-E 5,430
- 20. TRANS OFF/AIR
- AIR SURFACE TRANS/(1) 1-0 7,060
-
- TOTAL \$175,652

(1) FAMILIARIZATION

B. NAVY

- 1. ADV COMM OFF USMC 1-0 11,496
- 2. NAVY/SURFACE EOD NON-NATO 2-0 6,824
- 3. DATA SYSTEM OFF 1-0 3,271
- 4. COMBAT ENGR OFF USMC/
- ENG EQ OFF USMC 1-0 2,150

- 5. ASSAULT AMPHIB VEH OFF
 - TRACKED VEH MAINT MGT 1-0 1,201
 - 6. SHIP SALVAGE DIVING OFF 2-1 10,192
 - 7. FIRE CONTROL TECH PH-I
 - FIRE CONTROL TECH PH-II 2-E 6,400
 - 8. 5/38 POWER DRIVE MK46
 - 5/38 GUN MOUNT MAINT
 - 3/50 CAL RE MAINT
 - GUN MATTERY ALIGNMENT
 - 3/50 RF TWIN MOUNT
 - INSTRUCTORS ALFA 2-E 5,252
 - 9. EQ OPERATOR JOURNEYMAN 2-E 10,112
- SECRET

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- 10. ENGR AID CLASS-A 2-E 6,058
- 11. BASIC ELEC/ELEX
- ELECTRICIAN MATE ELEC 1-E 4,656
- 12. INSTRUMA
- LN CLASS-A 1-E 2,379
- ""
- 13. OPTICALMAN CLASS-A 1-E 2,413
- 14. GM DIESEL TECH
- EN CLASS-C FM 3808-1/8 1-E 2,484
- 15. TELETYPE MAINT MOD 28ASR
- INSTRUCTORS ALFA 1-E 1,533
- 16. NAVAL STAFF CDURSE 2-0 17,118
- 17. AMPHIB WARFARE SCH USMG 1-0 8,383
- 18. NAVAL COMMAND COLLEGE 1-0 16,713
- 19. COMMAND AND STAFF COLLEGE 1-0 11,916
- 20. MARINE SAFETY BASIC INDOC 1-0 3,560
- 21. NAVY SUP MGT SFO 1-0 4,015
- 22. AVIATION SAFETY OFF
- AVIATION SAFETY MGT 2-0 5,378
- 23. SURFACE WARFARE DEPT HEAD 2-0 12,470
- 24. FGN OFF SUP COURSE
- FUNCTIONAL SUP(CENTRAL)
- FUNCTIONAL SUP(WEST)
- TRANSPORTATION MGT, INTRO
- TO 1-0 4,289
- 25. SR ALLIED OFF AMPHIB
- WARFARE 1-0 3,227
- 26. MGT ENGRNG COURSE
- INSTRUCTORS ALFA 2-E 1,698
- 27. AEROSPACE MEDICINE
- (FLT SURGEON) 1-0 9,419

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- TOTAL \$17,607

C. AFP-WIDE (PA,PC AND GHQ)

- 1. AMMO STORAGE CT 3-E 11,75
- AMMO INSPECTOR
- 2. FIRE CONTROL INSTR RP 2- 10,620
- 3. ARTILLERY REPAIR 2-E ,30
- 4. TRACK VEH MECH 2-E 7,70
- 5. PRCHT MAINT/AERIAL
- SUPPOT OFF 1-0 2,185
- 6. UH-1 HELORPR CTW OT
- MAIN TNG-CONUS 3-E 17,30
- 7. MIROWAV SYS PR 2-E 3,30
- 8. ENGR EUIP RPR CT NGR
- EQUIPMAINT 3- 8865
- 9. FIX STN EH CONROL -E 8,620
- 10. DIAL CEN OFFICERPR -E 10,860
- 11. ROTARY WING AVIATOR 1-0 37,936
- 12. UH-1 INSR PILOT 1-0 20,880
- 13. CGS CW SOPLC 5-0 79,000
- 14. INF OF ADV 3-0 21,270
- 15. ENG OF ADV 2-0 14,800
- 16. SIGNAL FF ADV 4-0 13,040

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- 17. ARMOR FF BASIC 1-0 8,510
- 18. FIELD ARTILLERY OFF ADV 2-0 16,360
- 19. LOGEXEC DEV TW UNIV-
- GRAD 3-0 3,775

- GRAD 3-0 32775
- 20. INTERN' DF MGT 3-0 17223
- TOTAL \$350,319

LEVEL 4 - INCREMENTAL LEVEL 1: \$1.5 MLLION

A. AIR FORCE

- COURSE SPACE OTALCOS
- 1. AR CMD AND STF COL 1-0 \$10,980
- . SQ FFSCCH/AU
- ACAD INSTR SH/AU 2-0 17760
- 3. GNOFF/AEROMEDICAL
- AEROSPAE MEDPRMARY 1-0 5,810
- 4. ADV AEROSPACE MEDICINE 1-0 11,410
- 5. PERS OFF
- PERSONNEL(1) 1-0 3,960
- 6. INV MGT SUPV
- INV MGT/(1) 2-E 6,320
- 7. LIGHT NURSE
- FLIGHT NURS PECEPTOR-
- SHIP 2-0 8,460
- 8. SUP MGT ST OFF
- SUPPLY/(1) 2-0 7,260
- 9. BUDGET OFF COURSE
- BUDGET/(1) 3-0 12,980

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- 10. PERS SPEC/TECH
- RESEARCH AND TESTING/(1) 4-E 14,280
- 11. MGT ANAL OFF
- DATARXVC MGT/(1) 2-0 9,120
- 12. COMPTROLLERSHIP STF OFF 2-0 5,980
- 13. ADMIN MGT EXEC SPT OFF
- ADMIN/(1) 1-0 3,840
- 14. A/C MAINT OFF
- TECH INSTRUC COURSE 1-0 6,900
- 15. MGT ANAL SPEC
- MANPOWER MGT/(1) 2-E 7,560
- 16. MED SVC TECH 1-E 2,510
- 17. ACAD INSTR SCH/AU
- TNG ANAL DEVEL/(1) 2-E 6,180
- 18. ENG LANG COURSE
- PHYSIOLOGICAL TNG-CREW
- FLT INSPEC TECH 1-E 2,650

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- 19. LOG EXEC DEVELOP COURSE 2-0 14,070
- 20. FUEL MGT OFF (PETROLEUM)
 - FUEL/(1) 1-0 5,110
- 21. ENGLISH LANGUAGE/REF 1-0 7,280
- 22. TRAINING AIDS 1 3,241
- 23. OJT CLARK 30,000

- TOTAL \$203,661

(1) FAMILIARIZATION

B. NAVY

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ACTION PM-05

INFO OCT-01 EA-10 ISO-00 MCE-00 CIAE-00 INR-10 NSAE-00

L-03 NSC-05 SP-02 SS-15 HA-05 AID-05 ACDA-12

EB-08 TRSE-00 OMB-01 H-01 DODE-00 /083 W

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FM AMEMBASSY MANILA

TO SECSTATE WASHDC 8968

INFO CINCPAC HONOLULU HI

S E C R E T SECTION 12 OF 13 MANILA 12523

- 1. ADV COMM OFF USMC 1-0 11,496
- 2. NAVY/SURFACE EOD NON-NATO 2-0 6,824
- 3. COMBAT ENGR OFF USMC
 - ENGR EQ OFF USMC 1-0 2,150
- 4. INT'L DEF MGT 2-0 11,464
- 5. MAR SAFETY BASIC INDOC 1-0 3,560
- 6. SURF WARFARE DEPT HEAD 2-0 12,470
- 7. FGN OFF SUP COURSE
 - FUNCTIONAL SUP(CENTRAL)
 - FUNCTIONAL SUP(WEST)
 - TRANSPORTATION MGT,
 - INTRO TO 2-0 8,578
- 8. DATA SYSTEM OFF 2-0 6,542
- 9. ET COMMS PKG COURSE 4-E 25,112
- 10. AIR COND AND REFRIG
 - INSTRUCTOR CLASS-C ALFA 2-E 2,462
- 11. IC ELECTRICIAN CLASS-A
 - GYROCOMPASS TECH ELEC 1-E 2,598

- 12. SHIP SALVAGE DIVING OFF 1-0 5,096
- 13. SR ALLIED OFF AMPHIB
- WARFARE 1-0 3,227
- 14. FIRE CONTROL TECH - PH I
- FIRE CONTROL TECH - PH II 1-E 3,200
- 15. 5/38 POWER MK46
- SECRET

SECRET

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- GUN MAIN MOUNT 1-E 2,226
- 16. BASIC ELEC/ELEX
- ELEC MATE ELEC SYS 2-E 9,312
- 17. INSTRUMENTMAN CLASS-A 2-E 4,758
- 18. GM DIESEL TECH
- EN CLASS-C FM 3808-1/8 3-E 7,452
- EN CLASS-C FM 3808-1/8 3-E 7,452
- EN CLASS-C FM 3808-1/8 3-E 7,452
- EN CLASS-C FM 3808-1/8 3-E 7,452
- EN CLASS-C FM 3808-1/8 3-E 7,452
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-
- 19. TELETYPE MAIN EOD 28ASR
- INSTRUCTOR ALFA 2-E 3,066
- 20. AEROSPACE MEDICINE
- (FLT SURGEON) 1-0 9,419
- 21. COMM ENGR ADV PG/MS 1-0 49,699
- 22. OJT FOR NAVY PERS AT
- CLARK AB 10,000
-
- TOTAL \$200,711

C. AFP-WIDE (PA, PC, AND GHQ)

- 1. LOG EXEC DEV CTW UNIV-
- GRAD 2-0 21,850
- 2. ORDNANCE OFF ADV 3-0 23,160
- 3. SUP MGT OFF CTW OJT
- LOG TNG 2-0 5,890
- 4. ACFT MAINT OFF,
- PH 1, 2 AND 3 2-0 13,050
- 5. FIN MGT/NON-US 2-0 5,340
- 6. MAP CHART GEODESY OFF 2-0 8,090
- SECRET

SECRET

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- 7. QM OFF ADV (POL) 2-0 11,090
- 8. TACTICAL MICRO SYS RPR 1-E 5,165
- 9. INTEL OFF/FOREIGN 2-0 7,440

- 10. SR INT'L DEF MGT 2-0 5,054
- 11. OJT CLARK AB N/A 20,000
- 12. C-E STAFF OFF 2-0 21,220
- 13. PME CTW EIR 4-E 44,280
- 14. INT'L DEF MGT 3-0 17,223
- 15. UH-1 HELO RPR CTW OJT
- MAINT TNG-CONUS 2-E 11,820
- 16. ROTARY WING AVIATOR 2-0 74,240
- 17. UH-1 INSTR PILOT 1-0 20,880
- 18. FOREIGN OFF AEROMED/
- AEROSPACE MEDICINE 2-0 11,620
- 19. PERS MGT/NON-US 2-0 4,520
- 20. PSYCHO OPNS CTW CIVIL AFF 2-0 9,160
- 21. ORTHOPEDIC SPEC 1-E 1,410
- 22. SPECIAL FORCES OFF 2-0 7,250
- 23. PERS ADM OFF ADV 2-0 9,730
- 24. AMEDD OFF ADV 2-0 9,910
- 25. ARMOR OFF ADV 3-0 29,550

- TOTAL \$398,942

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LEVEL 5 - INCREMENTAL LEVEL 2: \$2.0 MILLION

A. AIR FORCE

- 1. ADV FLYING LANG/REFR 1-0 1,980
- NAV C-130/IN IT 30,530
- NAV C-130/TACT 10,350

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ACTION PM-05

INFO OCT-01 EA-10 ISO-00 MCE-00 CIAE-00 INR-10 NSAE-00

L-03 NSC-05 SP-02 SS-15 HA-05 AID-05 ACDA-12

EB-08 TRSE-00 OMB-01 H-01 DODE-00 /083 W

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INFO CINCPAC HONOLULU HI

S E C R E T SECTION 13 OF 13 MANILA 12523

- 2. COMPUTER SCIENCE PS/MS 1-0 35,517

- 3. LOG MGT/GRAD 1-0 20,810
- 4. ENGLISH LANG COURSE 1-0 1,290
- PHYSIO TNG-CREW 1,300
- FLT INSPEC PILOT 11,030
- 5. ENGLISH LANG COURSE
- AIR TRAFFIC CONTROL OFF 1-0 5,880
- 6. ACFT FUEL SYS TECH
- ACFT FUEL/(1) 1-E 3,670
- TOTAL \$124,357

B. NAVY

- 1. COMM ENGR ADV PG/MS 1-0 49,699
- 2. ADMIN SC PC MS 1-0 33,066
- 3. OPNS RES/SYS ANAL PG/MS 1-0 44,158
- TOTAL \$126,923

C. AFP-WIDE (PA, PC, AND GHQ)

- 1. TNG AIDS TEC/BESELER N/A \$138,000
- QUE/SEE
- SECRET

SECRET

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- 2. MOBILE TRAINING TEAM (MTT) N/A 38,000
- 3. DISAM/OTT N/A 27,000
- 4. ADPS OFF 2-0 9,160
- 5. ROTARY WING AVIATOR 1-0 37,936
- TOTAL \$250,096

11. AMBASSADOR'S STATEMENT

- THIS REPORT HAS BEEN WRITTEN, FOR THE MOST PART, WITHOUT REFERENCE TO THE ONGOING US-PHILIPPINE NEGOTIATIONS OVER THE CONTINUED USE OF CLARK AIR FORCE BASE, SUBIC NAVAL BASE AND SEVERAL OTHER SMALLER US MILITARY FACILITIES IN THE PHILIPPINES. WHILE FORMAL NEGOTIATIONS ON A COMPENSATION PACKAGE FOR THE BASES HAVE NOT YET BEGUN, WHATEVER FINANCIAL ARRANGEMENTS ARE AGREED UPON WILL IN ALL LIKELIHOOD HAVE A SUBSTANTIAL BEARING ON THE SIZE AND MAKE-UP OF FUTURE SECURITY ASSISTANCE PROGRAMS. UNTIL THESE NEGOTIATIONS ARE COMPLETED, IT IS IN THE US INTEREST THAT US SECURITY ASSISTANCE TO THE PHILIPPINES REMAIN ABOUT AT PRESENT LEVELS, WITH NEITHER SINGIFICANT REDUCTIONS OR INCREASES. MURPHY

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Message Attributes

Automatic Decaptioning: X
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Concepts: SECURITY, MILITARY ASSISTANCE PROGRAMS, ANNUAL REPORTS
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Decaption Date: 01 jan 1960
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Disposition Action: RELEASED
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Disposition Reason:
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Original Previous Classification: n/a
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TAGS: MASS, MPOL, RP
To: STATE
Type: TE
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